North Carolina Changing Waterfronts Forum

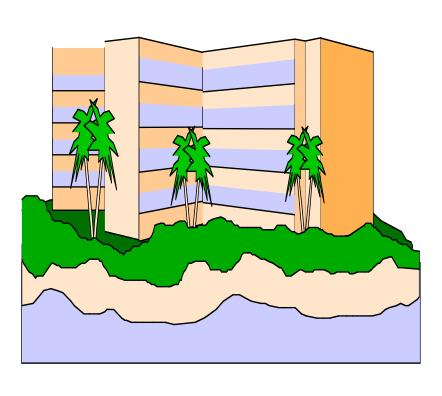
Richard Ducker School of Government UNC Chapel Hill June 5, 2006

Coastal Access: Using Developer Exactions

Developer Exaction

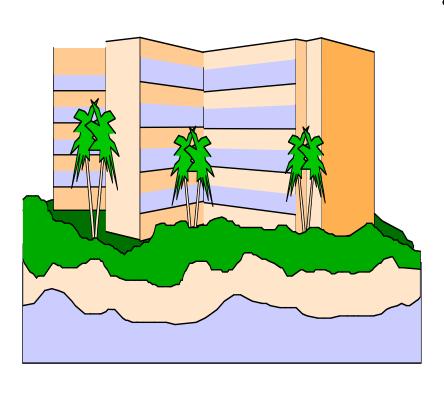
- A condition of development approval that requires a public facility to be provided at the developer's expense. Examples:
 - Dedications of land
 - Land improvements
 - Fees in lieu of dedication
 - Impact fees (not generally authorized in NC for streets and recreation areas)

Developer Exactions



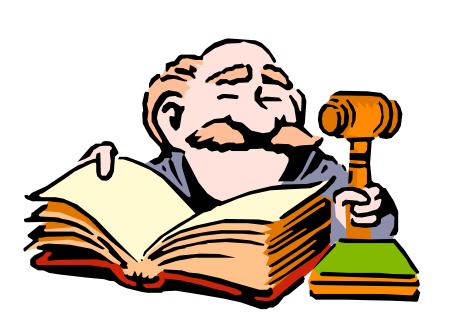
- Exactions MAY be linked to local government:
 - Subdivision plat approval
 - Zoning special-use or conditional-use permit
 - Rezoning to a conditional zoning district

Developer Exactions



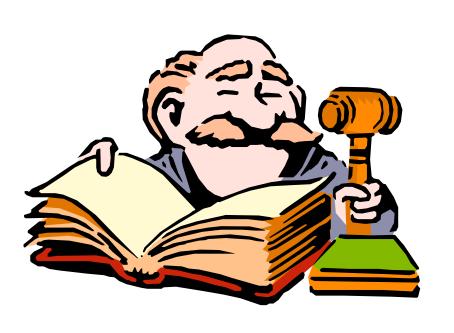
- Exactions <u>MAY NOT</u>
 be linked to local
 government:
 - Ordinary zoning permit
 - Ordinary site plan approval
 - Rezoning to an ordinary zoning district

Exactions: The Constitutional Issue



- 4th Amendment:
 private property may
 not be taken for public
 use except upon
 payment of just
 compensation
- Can exactions amount to a "regulatory taking" without compensation?

Exactions: The Constitutional Issue



- Exaction permissible if:
 - Development creates
 need for public facility
 - Extent, type, and nature of exaction is **proportional** to impact generated by the project
 - Exaction reflects an individualized determination
 - Burden on government to justify

Beach Access

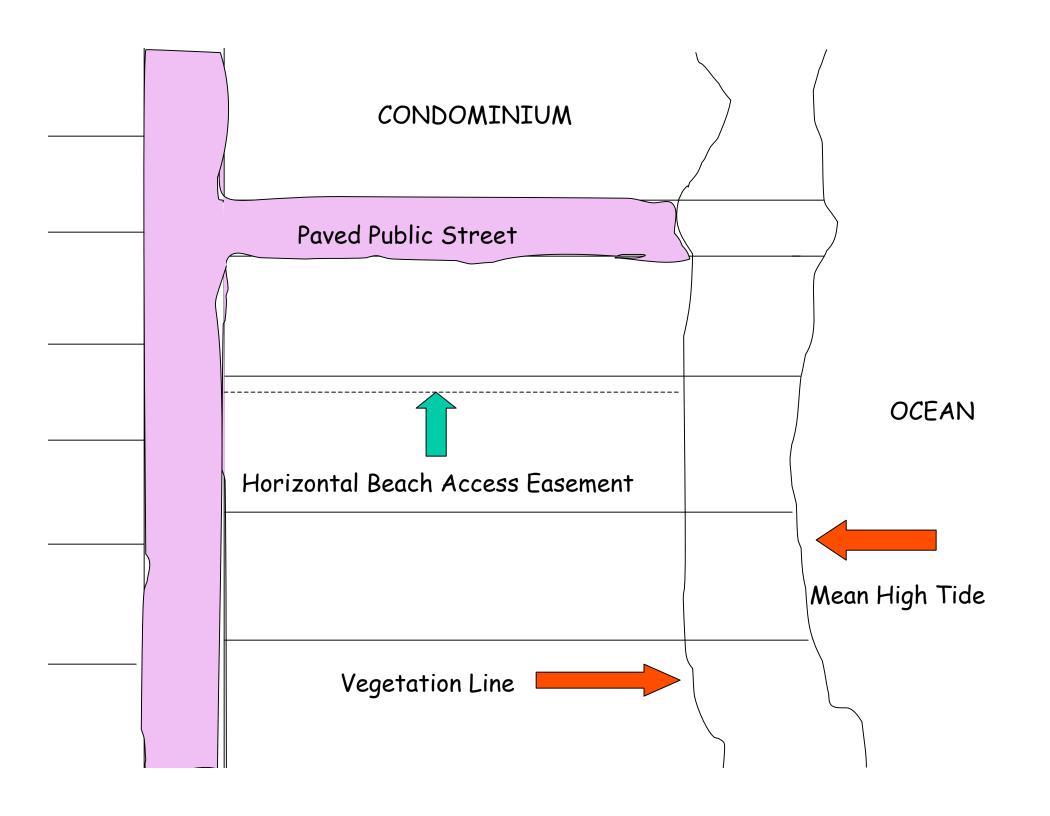


- Local government may require beach access:
 - If certain type of development approval needed, AND
 - If scale of development sufficiently large

Beach Access



 If exaction is justifiable, it is no defense that private access will adequately serve demand



Boat Access



Little N.C.
 experience with
 using exactions for
 boat access,
 whether for
 recreational or
 commercial
 purposes